JOE GQABI DISTRICT MUNICIPALITY



2012/13 TO 2014/15 MEDIUM TERM REVENUE AND EXPENDITURE FORECASTS

(Annual Budget for Approval by Council)

31 May 2012

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Part 1 – Annual Budget

1.1 Mayor's Report

To be distributed during the Council meeting.

1.2 Council Resolutions

- 1. The Council of Joe Gqabi District Municipality, acting in terms of section 16 of the Local Government: Municipal Finance Management Act (MFMA), (Act 56 of 2003) approves and adopts:
 - 1.1. The annual budget of the municipality for the financial year 2012/13 and indicative allocations for the two projected outer years 2013/14 and 2014/15; and the multi-year and single-year capital appropriations as set out in the following tables:
 - 1.1.1. Budgeted Financial Performance (revenue and expenditure by standard classification) as contained in Table 12;
 - 1.1.2. Budgeted Financial Performance (revenue and expenditure by municipal vote) as contained in Table 13;
 - 1.1.3. Budgeted Financial Performance (revenue by source and expenditure by type) as contained in Table 14; and
 - 1.1.4. Multi-year and single-year capital appropriations by municipal vote and standard classification and associated funding by source as contained in Table 15.
 - 1.2. The financial position, cash flow budget and cash-backed reserve/accumulated surplus are approved as set out in the following tables:
 - 1.2.1. Budgeted Financial Position as contained in Table 16;
 - 1.2.2. Budgeted Cash Flows as contained in Table 17;
 - 1.2.3. Cash backed reserves and accumulated surplus reconciliation as contained in Table 23;
- 2. The revised Integrated Development Plan (IDP) is approved as reflected in the agenda.
- 3. The Council of Joe Gqabi District Municipality, acting in terms of section 24(2)(c)(i) and (ii) of the MFMA, sections 74 and 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) approves and adopts the tariffs for the provision of water and sanitation.
- 4. The measurable performance objectives for capital and operating expenditure by vote for each year of the medium term revenue and expenditure framework as set out in Supporting Table SA7 be noted.
- 5. The Budget related policies including any amendments are approved for the budget year 2012/13.
- 6. The Department of Roads allocation of R34 million and R20.5 million on Water Working for Water will only be spend once it has been gazetted or the money has been transferred to the primary bank account of Joe Gqabi District Municipality:

1.3 Executive Summary

This section contains an Executive Summary of the Joe Gqabi District Municipality's (JGDM) Budget followed by a more detailed explanation of its Operating and Capital components over the next three years.

The application of sound financial management principles for the compilation of the Municipality's financial plan is essential and critical to ensure that the Municipality remains financially viable and that municipal services are provided sustainably, economically and equitably to all communities.

National Treasury's MFMA Circulars No. 58 and 59 were used to guide the compilation of the 2012/13 MTREF.

The main challenges experienced during the compilation of the 2012/13 MTREF can be summarised as follows:

- The ongoing difficulties in the national and local economy;
- Aging and poorly maintained infrastructure;
- The need to reprioritise projects and expenditure within the existing resource envelope given the backlog in infrastructure maintenance;
- Wage increases is anticipated to exceed consumer inflation; and
- Affordability of capital projects only Municipal Infrastructure Grant funding was allocated towards developing of new capital infrastructure assets; and

The following budget principles and guidelines directly informed the compilation of the 2012/13 MTREF:

- The 2011/12 Adjustments Budget priorities and targets, as well as the base line allocations contained in that Adjustments Budget were adopted as the upper limits for the new baselines for the 2012/13 annual budget;
- Tariff increases should be affordable and should generally not exceed inflation as measured by the CPI, except where there are price increases in the inputs of services that are beyond the control of the municipality, for instance the cost of bulk water, employee related costs and other costs drivers. In addition, tariffs need to move towards being cost reflective, and should take into account the need to address infrastructure backlogs;
- Working for Water and Department of Roads and Transports grants are not gazetted but have been included in the budget. All other grant funding, allocated has been gazetted as required by the annual Division of Revenue Act;

In view of the aforementioned, the following table is a consolidated overview of the proposed 2012/13 Medium-term Revenue and Expenditure Framework:

Table 1 Consolidated Overview of the 2012/13 MTREF

	Adjustments Budget 2011/12 R'000	Budget Year 2012/13 R'000	Budget Year +1 2013/14 R'000	Budget Year +2 2014/15 R'000
Total Revenue	368 365	419 230	445 205	473 729
Total Operating Expenditure	303 575	288 803	306 113	324 476
Total Capital Expenditure	154 395	172 465	211 038	190 595
(Surplus) Deficit for the year	89 605	42 038	71 946	41 342

Total Revenue has grown by 13.81 percent or R50.865 million for the 2012/13 financial year when compared to the 2011/12 Adjustments Budget.

Joe Gqabi District Municipality – 2012/13 Annual Budget and MTREF (Final Draft for Approval by Council) (31 May 2012)

Total operating expenditure for the 2012/13 financial year has been appropriated at R288.80 million. When compared to the 2011/12 Adjustments Budget, operational expenditure has decreased by 4.87 percent in the 2012/13.

The capital budget of R172.47 million for 2012/13 is 11.7 percent more when compared to the 2011/12 Adjustment Budget. The increase is due to higher allocation on Municipal Infrastructure Grant.

1.4 Operating Revenue Framework

JGDM is heavily reliant on grants and it has no other meaningful source of income.

The following table is a summary of the 2012/13 MTREF (classified by main revenue source):

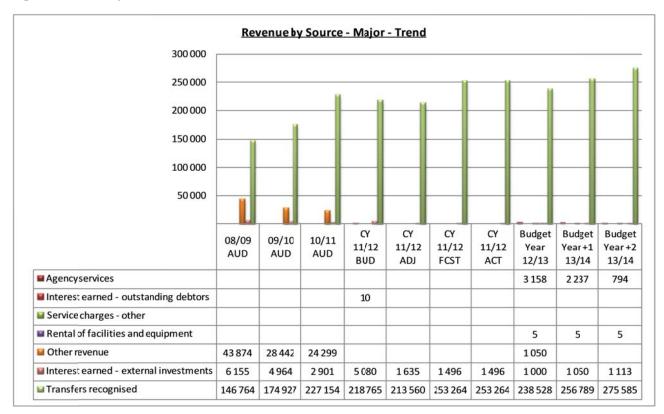
Table 2 Summary of revenue classified by main revenue source

DC14 Joe Gqabi - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12			2012/13 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year	
R tilousaliu	'	Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15	
Revenue By Source												
Property rates	2	-	-	-	-	-	-	-	-	-	-	
Property rates - penalties & collection charges		-	-	-	-	-	-	-	-	-	-	
Service charges - electricity revenue	2	-	-	-	-	-	-	-	-	-	-	
Service charges - water revenue	2	-	-	-	-	-	-	-	-	-	-	
Service charges - sanitation revenue	2	-	-	-	-	-	-	-	-	-	-	
Service charges - refuse revenue	2	-	-	-	-	-	-	-	-	-	-	
Service charges - other		-	-		-	-	-	-	-	-	-	
Rental of facilities and equipment		-	-		-	-	-	-	5	5	5	
Interest earned - external investments		6 155	4 964	2 901	5 080	1 635	1 496	1 496	1 000	1 050	1 113	
Interest earned - outstanding debtors		-	-		10	-	-	-	-	-	-	
Div idends received		-	-	-	-	-	-	-	-	-	-	
Fines		5	0	0	-	-	-	-	-	-	-	
Licences and permits		-	-	-	-	-	-	-	-	-	-	
Agency services		-	-		-	-	-	-	3 158	2 237	794	
Transfers recognised - operational		146 764	174 927	227 154	218 765	213 560	253 264	253 264	238 528	256 789	275 585	
Other revenue	2	43 869	28 442	24 299	-	-	-	-	1 050	-	-	
Gains on disposal of PPE		-	-	-	-	-	-	-	-	-	-	
Total Revenue (excluding capital transfers		196 794	208 333	254 354	223 855	215 195	254 760	254 760	243 741	260 081	277 497	
and contributions)												

In line with the formats prescribed by the Municipal Budget and Reporting Regulations, capital transfers and contributions are excluded from the operating statement, as inclusion of these revenue sources would distort the calculation of the operating surplus/deficit.

Fig 1: Revenue by main revenue source



Joe Gqabi District Municipality – 2012/13 Annual Budget and MTREF (Final Draft for Approval by Council) (31 May 2012)

 Table 3
 Percentage growth in revenue by main revenue source

Description	2012/13 Medium Term Revenue & Expenditure Framework										
R thousands	Budget Year 2012/13		Budget Yea	r +1 2013/14	Budget Year +2 2014/15						
Financial Performance											
Property rates	-	0.00%	-	0.00%	-	0.00%					
Service charges		0.00%	-	0.00%		0.00%					
Inv estment rev enue	1 000	-38.84%	1 050	5.00%	1 113	6.00%					
Transfers recognised - operational	238 528	11.69%	256 789	7.66%	275 585	7.32%					
Other own revenue	4 213	100.00%	2 241	-46.80%	799	-64.37%					
Total Revenue (excluding capital transfers and											
contributions)	243 741	13.27%	260 081	6.70%	277 497	6.70%					

Operating grants and transfers totals R213.56 million in the 2011/12 Adjustment Budget and increases to R238.53 million in 2012/13. Note that the year-on-year growth for the 2012/13 financial year is 13.3 percent. The following table gives a breakdown of the various operating grants and subsidies allocated to the municipality over the medium term:

Table 4 Operating Transfers and Grant Receipts

DC14 Joe Gqabi - Supporting Table SA18 Transfers and grant receipts

Description	Ref	2008/9		ledium Term R nditure Frame						
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2012/13	Budget Year +1 2013/14	Budget Year +2 2014/15
RECEIPTS:	1, 2	Outcome	Outcome	Outcome	Duaget	Duuget	1 orceust	2012/10	11 2010/11	12 2011/10
Operating Transfers and Grants										
National Government:		_	_	144 722	133 460	150 786	150 786	181 850	180 406	194 623
Local Government Equitable Share				125 943	133 460	147 587	147 587	166 056	178 286	192 423
Finance Management				1 000		1 200	1 200	1 250	1 250	1 250
Municipal Systems Improvement EPWP Incentive				750 2 924		1 999	1 999	1 000 1 940	870 _	950 –
Water Services Operating Subsidy								11 604	-	-
Municipal Drought Relief				14 106						
Other transfers/grants [insert description]										
Provincial Government:		-	-	84 046	35 361	49 925	49 925	56 678	76 383	80 962
Roads, LED & Working for Water				84 046	35 361	49 925	49 925	56 678	76 383	80 962
District Municipality:		-	-	_	-	_	_	_	_	_
[insert description]										
Other grant providers:		-	-	-	-	-	-	_	-	-
[insert description]										
Total Operating Transfers and Grants	5	-	-	228 768	168 821	200 711	200 711	238 528	256 789	275 585
Capital Transfers and Grants										
National Government:		-	-	94 694	152 957	154 645	154 645	174 629	184 213	195 266
Municipal Infrastructure Grant (MIG)				94 694	152 957	154 645	154 645	174 629	184 213	195 266
Other capital transfers/grants [insert desc]										
Provincial Government:		-	-	-	56 134	8 793	8 793	-	-	-
Roads and LED					56 134	8 793	8 793			
District Municipality:		-	-		-	-	_	-	_	-
[insert description]										
Other grant providers:		-	-	-	-	-	-	-	_	-
[insert description]										
Total Capital Transfers and Grants	5	_	_	94 694	209 091	163 438	163 438	174 629	184 213	195 266
TOTAL RECEIPTS OF TRANSFERS & GRANTS		-	-	323 462	377 911	364 149	364 149	413 157	441 002	470 851

Tariff-setting is a pivotal and strategic part of the compilation of any budget. When rates, tariffs and other charges were revised, local economic conditions, input costs and the affordability of services were taken into account to ensure the financial sustainability of the municipality.

National Treasury continues to encourage municipalities to keep increases in rates, tariffs and other charges as low as possible. Municipalities must justify in their budget documentation all increases in excess of the 5 percent upper boundary of the South African Reserve Bank's inflation target. Excessive increases are likely to be counterproductive, resulting in higher levels of non-payment.

It must also be appreciated that the consumer price index, as measured by CPI, is not a good measure of the cost increases of goods and services relevant to municipalities. The basket of goods and services utilised for the calculation of the CPI consist of items such as food, petrol and medical services, whereas the cost drivers of a municipality are informed by items such as the cost of remuneration, bulk purchases of electricity and water, petrol, diesel, chemicals, cement etc. The current challenge facing the Municipality is managing the gap between cost drivers and tariffs levied, as any shortfall must be made up by either operational efficiency gains or service level reductions. Within this framework the Municipality has undertaken the tariff setting process relating to service charges as follows.

1.5 Operating Expenditure Framework

The Municipality's expenditure framework for the 2012/13 budget and MTREF is informed by the following:

- The asset renewal strategy and the repairs and maintenance plan;
- Balanced budget constraint (operating expenditure should not exceed operating revenue) unless there are existing uncommitted cash-backed reserves to fund any deficit;
- Funding of the budget over the medium-term as informed by Section 18 and 19 of the MFMA;
- The capital programme is aligned to the asset renewal strategy and backlog eradication plan;

The following table is a high level summary of the 2012/13 budget and MTREF (classified per main type of operating expenditure):

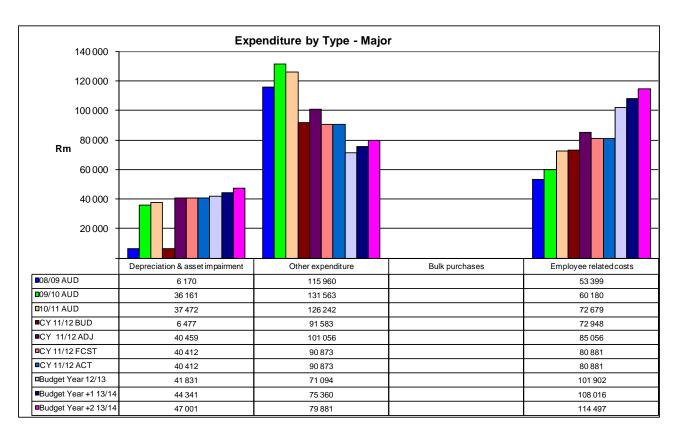
Table 5 Summary of operating expenditure by standard classification item

Description	2008/9	2009/10	2010/11		Current Year 2011/12 2012/13 Medium To						
R thousands	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year	
it tilousalius	Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15	
Employ ee costs	53 399	60 180	82 079	72 948	85 056	80 881	80 881	101 902	108 016	114 497	
Remuneration of councillors	3 326	3 571	3 755	3 198	4 144	4 050	4 050	4 957	5 255	5 570	
Depreciation & asset impairment	6 170	36 161	37 472	6 477	40 459	40 412	40 412	41 831	44 341	47 001	
Finance charges	2 965	2 410	2 804	810	2 541	2 724	2 724	809	857	908	
Materials and bulk purchases	-	-	-	-	-	_	-	-	_	-	
Transfers and grants	-	20 477	40 567	32 928	19 603	31 279	31 279	55 859	59 193	62 741	
Other ex penditure	129 502	160 550	175 940	122 647	151 467	150 498	150 498	83 379	88 382	93 685	
Total Expenditure	195 363	283 348	342 616	239 006	303 271	309 845	309 845	288 737	306 043	324 402	

Table 6 Percentage growth in expenditure by main expenditure type

Description	Current Year	2011/12	2012/13	2012/13 Medium Term Revenue & Expenditure Framework							
R thousands	Adjusted Budget	' % Budget Year 2012/13		Budget Yea	r +1 2013/14	Budget Year +2 2014/15					
Employ ee costs	85 056	3.63%	101 902	19.81%	108 016	6.00%	114 497				
Remuneration of councillors	4 144	10.36%	4 957	19.63%		6.00%					
Depreciation & asset impairment	40 459	7.97%	41 831	3.39%	44 341	6.00%	47 001				
Finance charges	2 541	-9.36%	809	-68.19%	857	6.00%	908				
Materials and bulk purchases	-	0.00%	_	0.00%	_	0.00%	-				
Transfers and grants	19 603	-51.68%	55 859	184.95%	59 193	5.97%	62 741				
Other ex penditure	151 467	-13.91%	83 379	-44.95%	88 382	6.00%	93 685				
Total Expenditure	303 271	-11.48%	288 737	-4.79%	306 043	5.99%	324 402				

Fig 2: Expenditure by major type



The budgeted allocation for employee related costs for the 2012/13 financial year totals R101.90 million, which equals 37.02 percent of the total operating expenditure. The SALGBC still needs to agree on the 2012/13 salary increment. The municipality has budget 6 percent for the 2012/13 financial year. As part of the Municipality's cost reprioritization and cash management strategy vacancies have been frozen until adequate funding has been sourced.

The cost associated with the remuneration of councillors is determined by the Minister of Co-operative Governance and Traditional Affairs in accordance with the Remuneration of Public Office Bearers Act, 1998 (Act 20 of 1998). The most recent proclamation in this regard has been taken into account in compiling the Municipality's budget and was also incremented by 6 percent for the 2012/13 financial year.

Joe Gqabi District Municipality – 2012/13 Annual Budget and MTREF (Final Draft for Approval by Council) (31 May 2012)

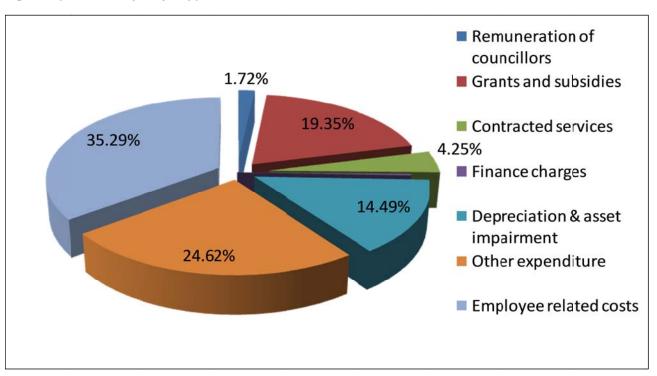
The provision of debt impairment was determined based on Annual Financial Statement for the year ended June 2011 and the Debt Write-off Policy of the Municipality. For the 2012/13 financial year this amount equates to R500 000. While this expenditure is considered to be a non-cash flow item, it informed the total cost associated with rendering the services of the municipality, as well as the municipality's realistically anticipated revenues.

Provision for depreciation and asset impairment has been informed by the Municipality's Asset Management Policy. Depreciation is widely considered a proxy for the measurement of the rate asset consumption. Budget appropriations in this regard total R41.83 million for the 2012/13 financial year and equates to 14.48 percent of the total operating expenditure.

Finance charges consist primarily of the repayment of interest on long-term borrowing (cost of capital). Finance charges make up 0.28 percent (R808 500) of operating expenditure excluding annual redemption for 2012/13 financial year.

Repairs and Maintenance allocation has increase by R3.22 million financial year and equates to 10.96% of the total operating expenditure. This was done to try and adhere to best practice in which required 12% of total operating budget to go towards Repairs and Maintenance

Fig 3: Expenditure by major type – 2012/13



Free Basic Services: Basic Social Services Package

The social package assists households that are poor or face other circumstances that limit their ability to pay for services. To receive these free services the households are required to register in terms of the Municipality's Indigent Policy. The qualifying indigents will be provided with 6kl of water per month

The cost of the social package of the registered indigent households is largely financed by national government through the local government equitable share received in terms of the annual Division of Revenue Act.

1.6 Capital expenditure

The following table provides a breakdown of budgeted capital expenditure by vote:

Table 7 2012/13 Medium-term capital budget per vote

DC14 Joe Gqabi - Table A5 Budgeted Capital Expenditure by vote, standard classification and funding

Vote Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12		2012/13 N	ledium Term R	evenue &
IR thousand	1	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
R thousand		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15
Capital Expenditure - Standard											
Governance and administration		3 009	1 779	2 329	8 033	3 900	3 910	3 910	736	500	-
Executive and council		-	-	-	-	-	-	-	42	-	-
Budget and treasury office		-	-	-	-	-	-	-	-	-	-
Corporate services		3 009	1 779	2 329	8 033	3 900	3 910	3 910	694	500	-
Community and public safety		511	689	8 044	4 820	416	416	416	-	-	-
Community and social services		-	-	-	-	-	-	-	-	-	-
Sport and recreation		-	-	-	-	-	-	-	-	-	-
Public safety		511	689	8 044	4 500	-	-	-	-	-	-
Housing		-	-	-	-	-	-	-	-	-	-
Health		-	-	_	320	416	416	416	-	-	-
Economic and environmental services		-	-	-	1 200	-	-	-	-	-	-
Planning and development		-	-	-	-	-	-	-	-	-	-
Road transport		-	-	-	1 200	-	-	-	-	-	-
Environmental protection		-	-	-	-	-	-	-			
Trading services		75 154	87 450	86 234	136 524	150 044	151 243	151 243	171 729	210 538	190 595
Electricity		-	-	-	-	-	-	-	-	-	-
Water		75 154	87 450	86 234	99 613	112 844	114 043	114 043	115 229	120 038	127 112
Waste water management		-	-	-	36 911	37 200	37 200	37 200	56 500	90 500	63 483
Waste management		-	-		-	-	-	-	-	-	-
Other		-	-	-	-	-	-	-	-	-	-
Total Capital Expenditure - Standard	3	78 673	89 918	96 606	150 577	154 360	155 569	155 569	172 465	211 038	190 595
Funded by:								_			
National Government		75 154	87 450	86 234	124 325	149 460	149 627	149 627	171 729	210 538	190 595
Provincial Government		511	-	8 044	-	-	-	-	-	-	-
District Municipality		-	-	-	-	-	-	-	-	-	-
Other transfers and grants		-	-	-	-	-	-	-	-	-	-
Transfers recognised - capital	4	75 665	87 450	94 277	124 325	149 460	149 627	149 627	171 729	210 538	190 595
Public contributions & donations	5	-	-	-	-	-	-	-	-	-	-
Borrowing	6	-	-	-	-	-	-	-	-	-	-
Internally generated funds		3 009	2 468	2 329	26 251	4 900	5 942	5 942	736	500	-
Total Capital Funding	7	78 673	89 918	96 606	150 577	154 360	155 569	155 569	172 465	211 038	190 595

For 2012/13 an amount of R171.73 million has been appropriated for the development of infrastructure within Technical Services which represents 99.57 percent of the total capital budget. Water and Sanitation infrastructure receives the highest allocation.

1.7 Annual Budget Tables

The following pages present the main budget tables as required in terms of section 8 of the Municipal Budget and Reporting Regulations. These tables set out the municipality's 2012/13 budget and MTREF as approved by the Council. Each table is accompanied by explanatory notes on the facing page.

Table 8 MBRR NT A1 - Budget Summary

Explanatory notes to MBRR Table A1 - Budget Summary

- 1. Table A1 is a budget summary and provides a concise overview of the Municipality's budget from all of the major financial perspectives (operating, capital expenditure, financial position, cash flow, and MFMA funding compliance).
- 2. The table provides an overview of the amounts approved by Council for operating performance, resources deployed to capital expenditure, financial position, cash and funding compliance, as well as the municipality's commitment to eliminating basic service delivery backlogs.
- 3. Financial management reforms emphasises the importance of the municipal budget being funded. This requires the simultaneous assessment of the Financial Performance, Financial Position and Cash Flow Budgets, along with the Capital Budget. The Budget Summary provides the key information in this regard:
 - a. The operating surplus/deficit (after Total Expenditure) is positive over the MTREF
 - b. Capital expenditure is balanced by capital funding sources, of which
 - i. Transfers recognised is reflected on the Financial Performance Budget;
 - ii. Borrowing is incorporated in the net cash from financing on the Cash Flow Budget
 - iii. Internally generated funds is financed from a combination of the current operating surplus and accumulated cash-backed surpluses from previous years. The amount is incorporated in the Net cash from investing on the Cash Flow Budget. The fact that the municipality's cash flow remains positive, and is improving indicates that the necessary cash resources are available to fund the Capital Budget.
- 4. The Cash backing/surplus reconciliation shows that in previous financial years the municipality successfully managed to restore its financial viability and consequently its obligations are cash-backed.

Table 8 MBRR NT A1 - Budget Summary

DC14 Joe Gqabi - Table A1 Budget Summary

DC14 Joe Gqabi - Table A1 Budget Sumn								2012/13 M	edium Term R	evenue &
Description	2008/9	2009/10	2010/11		Current Ye	ear 2011/12			nditure Frame	
R thousands	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	ŭ	Budget Year	•
	Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15
Financial Performance										
Property rates Service charges	-	_	_	-	_	_	_	_	_	_
Investment revenue	6 155	4 964	2 901	5 080	1 635	1 496	1 496	1 000	1 050	1 113
Transfers recognised - operational	146 764	174 927	227 154	218 765	213 560	253 264	253 264	238 528	256 789	275 585
Other own revenue	43 874	28 442	24 299	10	-	-	-	4 213	2 241	799
Total Revenue (excluding capital transfers	196 794	208 333	254 354	223 855	215 195	254 760	254 760	243 741	260 081	277 497
and contributions)										
Employ ee costs	53 399	60 180	72 679	72 948	85 056	80 881	80 881	101 902	108 016	114 497
Remuneration of councillors	3 326	3 571	3 755	3 198	4 144	4 050	4 050	4 957	5 255	5 570
Depreciation & asset impairment	6 170	36 161	37 472	6 477	40 459	40 412	40 412	41 831	44 341	47 001
Finance charges Materials and bulk purchases	2 965	2 410	2 804	810	2 541	2 724	2 724	809	857	908
Transfers and grants	_	20 477	33 921	32 928	19 603	31 279	31 279	55 859	59 193	62 741
Other ex penditure	129 502	160 550	170 101	122 647	151 467	150 498	150 498	83 379	88 382	93 685
Total Expenditure	195 363	283 348	320 732	239 006	303 271	309 845	309 845	288 737	306 043	324 402
Surplus/(Deficit)	1 431	(75 015)	(66 378)	(15 151)	(88 075)	(55 085)	(55 085)	(44 996)	(45 963)	(46 905)
Transfers recognised - capital	96 219	100 751	97 592	149 907	143 957	131 286	131 286	175 489	185 125	196 232
Contributions recognised - capital & contributed a	-	-	-	-	-	_	-	-	-	-
Surplus/(Deficit) after capital transfers &	97 650	25 735	31 215	134 756	55 882	76 201	76 201	130 493	139 162	149 327
contributions										
Share of surplus/ (deficit) of associate	-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) for the year	97 650	25 735	31 215	134 756	55 882	76 201	76 201	130 493	139 162	149 327
Capital expenditure & funds sources										
Capital expenditure	78 673	89 918	96 606	150 577	154 360	155 569	155 569	172 465	211 038	190 595
Transfers recognised - capital	75 665	87 450	94 277	124 325	149 460	149 627	149 627	171 729	210 538	190 595
Public contributions & donations	-	-	-	-	-	-	-	-	-	-
Borrowing Internally generated funds	3 009	2 468	2 329	- 26 251	4 900	5 942	5 942	736	500	_
Total sources of capital funds	78 673	89 918	96 606	150 577	154 360	155 569	155 569	172 465	211 038	190 595
•										
Financial position Total current assets	111 236	119 433	83 779	_	77 130	_	_	21 592	25 450	27 279
Total non current assets	301 905	1 126 378	1 184 622	_	1 298 673	_	_	1 292 297	1 287 130	1 280 504
Total current liabilities	73 761	109 775	103 508	_	124 865	_	_	80 314	59 128	62 458
Total non current liabilities	26 753	22 890	22 467	-	23 271	-	-	21 527	20 106	21 313
Community wealth/Equity	312 627	1 113 146	1 142 427	-	1 227 667	-	-	1 212 049	1 233 346	1 224 012
Cash flows										
Net cash from (used) operating	93 317	92 263	38 146	-	133 139	133 139	133 139	172 324	183 503	196 328
Net cash from (used) investing	78 655	(92 377)	(100 679)	-	(154 510)	(154 510)	(154 510)		(182 664)	(190 595)
Net cash from (used) financing	(282)	(396)	(356)	-	(320)	(320)	(320)	(339)	(360)	(381)
Cash/cash equivalents at the year end	224 746	224 236	161 347	-	(21 691)	(21 691)	(21 691)	21 212	21 691	27 043
Cash backing/surplus reconciliation										
Cash and investments available	67 997	68 139	7 547	-	(42 696)	-	-	24 048	27 817	29 397
Application of cash and investments	(162 636)	(119 030)	(68 807)	-	(66 072)	-	-	(68 599)	(47 315)	(50 000)
Balance - surplus (shortfall)	230 633	187 169	76 354	1	23 377	-	ı	92 648	75 133	79 397
Asset management										
Asset register summary (WDV)	301 307	1 125 128	1 181 076	- (477	1 294 977	-	1 288 449	1 288 449	1 283 280	1 276 808
Depreciation & asset impairment	6 170	36 161	37 472	6 477	40 459	40 412	41 831	41 831	44 341	47 001
Renew al of Existing Assets Repairs and Maintenance	106 664	125 546	188 533	- 122 057	- 182 415	- 197 435	- 128 177	128 177	204 092	216 334
•	100 004	120 040	100 000	122 007	102 710	177 400	120 177	120 177	201072	210 007
Free services Cost of Free Basic Services provided		_	_	_	_		_			
Revenue cost of free services provided	-	_	_	_	_	_	-	_	_	_
Households below minimum service level										
Water:	-	_	_	-	-	_	-	-	_	_
Sanitation/sew erage:	-	-	-	-	-	-	-	-	-	-
Energy:	-	-	-	-	-	-	-	-	-	-
Refuse:	-	-	-	-	-	-	-	-	-	-

Explanatory notes to MBRR Table A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)

- Table A2 is a view of the budgeted financial performance in relation to revenue and expenditure per standard classification. The modified GFS standard classification divides the municipal services into 15 functional areas. Municipal revenue, operating expenditure and capital expenditure are then classified in terms if each of these functional areas which enables the National Treasury to compile 'whole of government' reports.
- 2. Note the Total Revenue on this table includes capital revenues (Transfers recognised capital) and so does not balance to the operating revenue shown on Table A4.
- 3. Note that as a general principle the revenues for the Trading Services should exceed their expenditures.
- 4. Other functions that show a deficit between revenue and expenditure are being financed from rates revenues and other revenue sources reflected under Finance and Asset Management.

Table 9 MBRR NT A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)

DC14 Joe Gqabi - Table A2 Budgeted Financial Performance (revenue and expenditure by standard classification)

Standard Classification Description	Ref	2008/9	2009/10	2010/11	Cui	Current Year 2011/12 2012/13 Medium Te Expenditure Fi					
D the coord		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year	
R thousand	1	Outcome	Outcome	Outcome	Budget	Budget	Forecast	2012/13	+1 2013/14	+2 2014/15	
Revenue - Standard											
Governance and administration		154 367	162 833	185 415	302 455	295 667	281 989	344 800	198 699	214 014	
Executive and council		15 851	16 720	19 039	1 815	1 451	1 491	3 923	4 177	5 176	
Budget and treasury office		18 433	19 444	22 140	154 487	150 548	164 461	165 383	193 601	207 861	
Corporate services		120 083	126 669	144 235	146 152	143 668	116 037	175 494	921	976	
Community and public safety		11 811	12 458	14 186	5 450	-	_	_	_	_	
Community and social services		-	-	-	-	-	-	-	-	-	
Sport and recreation		-	-	-	-	-	-	-	-	-	
Public safety		113	119	136	5 450	-	-	-	-	-	
Housing		-	-	-	-	-	-	-	-	-	
Health		11 698	12 339	14 050	-	-	-	-	-	-	
Economic and environmental services		48 996	51 684	58 851	65 207	62 686	103 485	62 827	40 530	41 381	
Planning and development		12 369	13 047	14 857	6 572	6 462	35 035	371	394	417	
Road transport		21 588	22 772	25 930	35 407	30 999	31 458	37 716	37 905	40 175	
Environmental protection		15 039	15 864	18 064	23 228	25 225	36 992	24 739	2 232	789	
Trading services		77 839	82 108	93 495	650	800	571	11 604	205 976	218 335	
Electricity		-	-	-	-	-	-	-	-	-	
Water		60 748	64 080	72 967	650	800	571	11 604	205 976	218 335	
Waste water management		17 091	18 028	20 528	-	-	-	-	-	-	
Waste management		-	-	-	-	-	-	-	-	-	
Other	4	-	-	-	-	-	_	_	_	-	
Total Revenue - Standard	2	293 013	309 084	351 947	373 762	359 152	386 046	419 230	445 205	473 729	
Expenditure - Standard											
Governance and administration		35 791	51 910	58 759	60 041	65 343	63 262	116 951	75 109	79 616	
Executive and council		15 485	22 459	25 422	21 124	18 449	22 346	26 645	20 355	21 576	
Budget and treasury office		7 158	10 381	11 751	10 172	14 907	13 251	18 361	21 221	22 494	
Corporate services		13 148	19 070	21 586	28 746	31 987	27 665	71 944	33 533	35 545	
Community and public safety		15 559	22 566	25 544	9 118	8 874	8 942	8 575	11 440	12 126	
Community and social services		-	-	-	-	-	-	-	2 340	2 481	
Sport and recreation		-	-	-	-	-	-	-	-	-	
Public safety		5 153	7 474	8 460	8 218	8 120	8 161	8 575	9 089	9 634	
Housing		-	-	-	-	-	-	-	-	_	
Health		10 406	15 092	17 084	900	754	782	-	11	11	
Economic and environmental services		43 030	62 410	70 644	77 601	75 318	69 170	72 750	55 363	58 681	
Planning and development		14 076	20 415	23 108	18 168	15 782	15 169	5 065	5 342	5 662	
Road transport		13 855	20 095	22 746	29 812	28 680	28 964	37 716	39 961	42 355	
Environmental protection		15 099	21 900	24 789	29 622	30 857	25 036	29 969	10 060	10 664	
Trading services		100 983	146 463	165 786	92 245	153 735	168 471	90 461	164 131	173 979	
Electricity		-	-	-	-	-	-	-	-	-	
Water		72 945	105 796	119 755	59 366	116 759	109 579	77 707	150 612	159 648	
Waste water management		28 039	40 666	46 032	32 879	36 976	58 892	12 754	13 519	14 331	
Waste management		-	-	-	-	-	_	-	-	-	
Other	4	-	-	-	-	-	_	-	_	-	
Total Expenditure - Standard	3	195 363	283 348	320 732	239 006	303 271	309 845	288 737	306 043	324 402	
Surplus/(Deficit) for the year		97 650	25 735	31 215	134 756	55 882	76 201	130 493	139 162	149 327	

Explanatory notes to MBRR Table A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)

1. Table A3 is a view of the budgeted financial performance in relation to the revenue and expenditure per municipal vote. This table facilitates the view of the budgeted operating performance in relation to the organisational structure of the Municipality. This means it is possible to present the operating surplus or deficit of a vote.

Table 10 MBRR NT A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)

DC14 Joe Gqabi - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)

Vote Description	Ref	2008/9	2009/10	2010/11	Cur	rrent Year 2011	/12		ledium Term F enditure Frame	
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
		Outcome	Outcome	Outcome	Budget	Budget	Forecast	2012/13	+1 2013/14	+2 2014/15
Revenue by Vote	1									
Vote 1 - MANAGEMENT SERVICES		21 303	22 471	25 587	2 605	2 332	31 350	3 923	4 177	5 176
Vote 2 - FINANCIAL SERVICES		18 433	19 444	22 140	154 487	151 798	164 461	165 383	193 601	207 861
Vote 3 - CORPORATE SERVICES		7 381	7 785	8 865	507	866	176	865	921	976
Vote 4 - TECHNICAL SERVICES		228 781	241 328	274 795	208 078	197 376	184 684	244 480	243 881	258 510
Vote 5 - COMMUNITY SERVICES		17 116	18 055	20 559	8 084	6 781	5 376	4 580	2 625	1 206
Vote 6 - Sanitation		-	-	-	-	-	-	_	-	_
Vote 7 - 0		-	-	-	-	-	-	_	-	-
Vote 8 - 0		-	-	-	-	-	-	_	-	_
Vote 9 - 0		_	-	-	_	-	-	_	_	_
Vote 10 - 0		-	-	-	-	-	-	_	-	-
Vote 11 - 0		_	-	-	-	-	-	_	_	_
Vote 12 - 0		-	-	-	-	-	-	_	_	_
Vote 13 - 0		-	-	-	-	-	-	_	_	_
Vote 14 - 0		-	-	-	-	-	-	_	_	_
Vote 15 - 0		_	-	_	_	-	_	_	_	_
Total Revenue by Vote	2	293 013	309 084	351 947	373 762	359 152	386 046	419 230	445 205	473 729
Expenditure by Vote to be appropriated	1									
Vote 1 - MANAGEMENT SERVICES		13 886	20 139	22 796	21 515	17 618	20 105	19 203	20 355	21 576
Vote 2 - FINANCIAL SERVICES		8 074	11 711	13 256	11 640	16 107	14 530	20 020	21 221	22 494
Vote 3 - CORPORATE SERVICES		14 859	21 550	24 394	21 062	25 190	23 959	31 635	33 533	35 545
Vote 4 - TECHNICAL SERVICES		131 921	191 334	216 578	156 953	221 245	229 343	192 557	204 092	216 334
Vote 5 - COMMUNITY SERVICES		26 623	38 613	43 707	27 835	23 112	21 908	25 322	26 842	28 452
Vote 6 - Sanitation		_	-	_	-	-	_	_	_	_
Vote 7 - 0		_	-	_	_	_	_	_	_	_
Vote 8 - 0		_	-	_	-	_	_	_	_	_
Vote 9 - 0		_	_	_	_	_	_	_	_	_
Vote 10 - 0		_	-	_	_	_	_	_	_	_
Vote 11 - 0		_	-	_	-	-	_	_	_	_
Vote 12 - 0		_	-	_	_	-	_	_	_	_
Vote 13 - 0		_	_	_	_	-	_	_	_	_
Vote 14 - 0		_	-	_	_	-	_	_	_	_
Vote 15 - 0		_	_	_	_	-	_	_	_	_
Total Expenditure by Vote	2	195 363	283 348	320 732	239 006	303 271	309 845	288 737	306 043	324 402
Surplus/(Deficit) for the year	2	97 650	25 735	31 215	134 756	55 882	76 201	130 493	139 162	149 327

Explanatory notes to Table A4 - Budgeted Financial Performance (revenue and expenditure)

- 1. Total revenue is R419.23 million in 2012/13.
- 2. Transfers recognised operating includes the local government equitable share and other operating grants from national and provincial government.
- 3. Employee related costs and bulk purchases are the main cost drivers within the municipality and alternative operational gains and efficiencies will have to be identified to lessen the impact of wage and bulk tariff increases in future years.

Table 11 MBRR NT A4 - Budgeted Financial Performance (revenue and expenditure)

DC14 Joe Ggabi - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12			ledium Term R nditure Frame	
R thousand	1	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
R IIIOUSAIIU	l '	Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15
Revenue By Source											
Property rates	2	-	-	-	-	-	-	-	-	-	-
Property rates - penalties & collection charges		-	-	-	-	-	-	-	-	-	-
Service charges - electricity revenue	2	-	-	-	-	-	-	-	-	-	-
Service charges - water revenue	2	-	_	_	-	-	_	_	_	_	_
Service charges - sanitation revenue	2	_	-	_	-	_	_	_	_	_	_
Service charges - refuse revenue	2	_	_	_	_	_	_	_	_	_	_
Service charges - other		_	_		_	_	_	_	_	_	_
Rental of facilities and equipment		_	_		_	_	_	_	5	5	
Interest earned - external investments		6 155	4 964	2 901	5 080	1 635	1 496	1 496	1 000	1 050	1 11:
Interest earned - outstanding debtors		- 0 100	- 701	2 701	10	- 000		- 170	-		
Dividends received		_	_	_	-	_	_		_	_	
Fines		5	0	0							
Licences and permits		3	U	-		_	_			_	_
'		-	-	_	-	_	-			2 227	79
Agency services		14/ 7/4	174 007	227.154	210.7/5	212 5/0	252.244		3 158	2 237	
Transfers recognised - operational		146 764	174 927	227 154	218 765	213 560	253 264	253 264	238 528	256 789	275 58
Other revenue	2	43 869	28 442	24 299	-	-	-	-	1 050	-	-
Gains on disposal of PPE		-	-	-	-	-	-	-	-	-	-
Total Revenue (excluding capital transfers		196 794	208 333	254 354	223 855	215 195	254 760	254 760	243 741	260 081	277 49
and contributions)	ļ										
Expenditure By Type											
Employ ee related costs	2	53 399	60 180	72 679	72 948	85 056	80 881	80 881	101 902	108 016	114 49
Remuneration of councillors	١. ا	3 326	3 571	3 755	3 198	4 144	4 050	4 050	4 957	5 255	5 57
Debt impairment	3	-	2 548		8 401	13 287	14 291	14 291			-
Depreciation & asset impairment	2	6 170	36 161	37 472	6 477	40 459	40 412	40 412	41 831	44 341	47 00
Finance charges	2	2 965	2 410	2 804	810	2 541	2 724	2 724	809	857	90
Bulk purchases Other materials	8	-	-	-	-	-	-	-	-	-	-
Contracted services	ľ	13 542	25 673	43 341	22 663	37 125	45 335	45 335	12 285	13 022	13 80
Transfers and grants		-	20 477	33 921	32 928	19 603	31 279	31 279	55 859	59 193	62 74
Other expenditure	4, 5	115 960	131 563	126 242	91 583	101 056	90 873	90 873	71 094	75 360	79 88
Loss on disposal of PPE		-	766	518	-	-	-	-	_	-	_
Total Expenditure		195 363	283 348	320 732	239 006	303 271	309 845	309 845	288 737	306 043	324 402
Surplus/(Deficit)		1 431	(75 015)	(66 378)	(15 151)	(88 075)	(55 085)	(55 085)	(44 996)	(45 963)	(46 90
Transfers recognised - capital		96 219	100 751	97 592	149 907	143 957	131 286	131 286	175 489	185 125	196 232
Contributions recognised - capital	6	-	-	-	-	-	-	-	-	-	-
Contributed assets		-	-	-	-	-	-	_	-	-	-
Surplus/(Deficit) after capital transfers &		97 650	25 735	31 215	134 756	55 882	76 201	76 201	130 493	139 162	149 32
contributions											
Tax ation		-	-	-	-	-	-	-	_	-	-
Surplus/(Deficit) after taxation		97 650	25 735	31 215	134 756	55 882	76 201	76 201	130 493	139 162	149 32
Attributable to minorities		-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) attributable to municipality		97 650	25 735	31 215	134 756	55 882	76 201	76 201	130 493	139 162	149 32
Share of surplus/ (deficit) of associate	7	_	-	_	-	-	_	_	_	_	_
Surplus/(Deficit) for the year		97 650	25 735	31 215	134 756	55 882	76 201	76 201	130 493	139 162	149 32

Explanatory notes to Table A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

Joe Gqabi District Municipality – 2012/13 Annual Budget and MTREF (Final Draft for Approval by Council) (31 May 2012)

- 1. Table A5 is a breakdown of the capital programme in relation to capital expenditure by municipal vote (multi-year and single-year appropriations); capital expenditure by standard classification; and the funding sources necessary to fund the capital budget, including information on capital transfers from national and provincial departments.
- 2. The MFMA provides that a municipality may approve multi-year or single-year capital budget appropriations.
- 3. Single-year capital expenditure has been appropriated at R172.46 million for the 2012/13 financial year.
- 4. Unlike multi-year capital appropriations, single-year appropriations relate to expenditure that will be incurred in the specific budget year.
- 5. The capital programme is funded from capital and national and provincial grants and transfers. For 2012/13, capital transfers totals R171.73 million.

Table 12 MBRR NT A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

DC14 Joe Gqabi - Table A5 Budgeted Capital Expenditure by vote, standard classification and funding

Vote Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12			ledium Term F nditure Frame	
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2012/13	Budget Year +1 2013/14	Budget Year +2 2014/15
Capital expenditure - Vote											
Multi-year expenditure to be appropriated	2										
Vote 1 - MANAGEMENT SERVICES		-	-	-	-	-	-	-	-	-	-
Vote 2 - FINANCIAL SERVICES		-	-	-	-	-	-	-	-	-	-
Vote 3 - CORPORATE SERVICES		-	-	-	-	-	-	-	-	-	-
Vote 4 - TECHNICAL SERVICES		-	-	-	-	-	-	-	-	-	-
Vote 5 - COMMUNITY SERVICES		-	-	-	-	-	-	-	-	-	-
Vote 6 - Sanitation		-	-		-	-	-	-	-	-	-
Vote 7 - 0		-	-	-	-	-	-	-	-	-	-
Vote 8 - 0		-	-		-	-	-	-	-	-	-
Vote 9 - 0		-	-	-	-	-	-	-	-	-	-
Vote 10 - 0		-	-	-	-	-	-	-	-	-	-
Vote 11 - 0		-	-	-	-	-	-	-	-	-	-
Vote 12 - 0		-	-	-	-	-	-	-	-	-	-
Vote 13 - 0		-	-	-	-	-	-	-	-	-	-
Vote 14 - 0		-	-	-	-	-	-	-	-	-	-
Vote 15 - 0		-	-	-	-	-	-	-	-	-	-
Capital multi-year expenditure sub-total	7	-	-	-	-	-	-	-	-	-	-
Single-year expenditure to be appropriated	2										
Vote 1 - MANAGEMENT SERVICES		-	-	-	35	-	-	-	42	-	-
Vote 2 - FINANCIAL SERVICES		-	-	-	-	-	-	-	-	-	-
Vote 3 - CORPORATE SERVICES		3 009	2 468	2 329	7 998	3 900	3 910	3 910	-	-	-
Vote 4 - TECHNICAL SERVICES		75 154	87 450	86 234	142 224	150 044	151 243	151 243	171 813	211 038	190 595
Vote 5 - COMMUNITY SERVICES		511	-	8 044	320	416	416	416	610	-	-
Vote 6 - Sanitation		-	-	-	-	-	-	-	-	-	-
Vote 7 - 0		-	-	-	-	-	-	-	-	-	-
Vote 8 - 0		-	-	-	-	-	-	-	-	-	-
Vote 9 - 0		-	-	-	-	-	-	-	-	-	-
Vote 10 - 0		-	-	-	-	-	-	-	-	-	-
Vote 11 - 0		-	-	-	-	-	-	-	-	-	-
Vote 12 - 0		-	-	-	-	-	-	-	-	-	-
Vote 13 - 0		-	-	-	-	-	-	-	-	-	-
Vote 14 - 0		-	-	-	-	-	-	-	-	-	-
Vote 15 - 0		-	-	-	-	-	-	-	-	-	-
Capital single-year expenditure sub-total		78 673	89 918	96 606	150 577	154 360	155 569	155 569	172 465	211 038	190 595
Total Capital Expenditure - Vote	П	78 673	89 918	96 606	150 577	154 360	155 569	155 569	172 465	211 038	190 595

Explanatory notes to Table A6 - Budgeted Financial Position

- 1. Table A6 is consistent with international standards of good financial management practice, and improves understandability for councilors and management of the impact of the budget on the statement of financial position (balance sheet).
- 2. This format of presenting the statement of financial position is aligned to GRAP1, which is generally aligned to the international version which presents Assets less Liabilities as "accounting" Community Wealth. The order of items within each group illustrates items in order of liquidity; i.e. assets readily converted to cash, or liabilities immediately required to be met from cash, appear first.
- 3. The municipal equivalent of equity is Community Wealth/Equity. The justification is that ownership and the net assets of the municipality belong to the community.
- 4. Any movement on the Budgeted Financial Performance or the Capital Budget will inevitably impact on the Budgeted Financial Position. As an example, the collection rate assumption will impact on the cash position of the municipality and subsequently inform the level of cash and cash equivalents at year end. Similarly, the collection rate assumption should inform the budget appropriation for debt impairment which in turn would impact on the provision for bad debt. These budget and planning assumptions form a critical link in determining the applicability and relevance of the budget as well as the determination of ratios and financial indicators. In addition the funding compliance assessment is informed directly by forecasting the statement of financial position.

Table 13 MBRR NT A6 - Budgeted Financial Position

DC14 Joe Ggabi - T	Table A6 Budgeted	Financial Position
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Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12		2012/13 Medium Term Revenue & Expenditure Framework				
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2012/13	Budget Year +1 2013/14	Budget Year +2 2014/15		
ASSETS													
Current assets		(7.000	((000	4 000					707	0.047	4.500		
Cash	,	67 399	66 889	4 000		0			707	3 967	4 500		
Call investment deposits Consumer debtors	1	31 326	- 1 799	8 464	_	-	-	-	19 493 -	20 000	21 200		
Other debtors	'	11 716	50 034	70 087	-	75 822	-	_	_	_	_		
Current portion of long-term receivables		11 / 10	- 50 034	-	_	75 022	_						
Inventory	2	795	711	1 227	_	1 307	_		1 392	1 483	1 579		
Total current assets	-	111 236	119 433	83 779	_	77 130	-	_	21 592	25 450	27 279		
Non correct coasts													
Non current assets Long-term receivables		_	_	_	_	_	_	_	_	_			
Investments		- 599	1 251	3 546		3 696			3 848	3 850	3 696		
Investment property		5 462	5 201	2 686	_	2 686	_		2 686	3 850	3 696		
Investment in Associate		5 462	5 201	-	_	_	_	_	-	-	- 3 070		
Property, plant and equipment	3	295 844	1 118 781	1 174 227	_	1 288 128	_	_	1 281 601	1 275 017	1 268 434		
Agricultural	ľ	-	-	-	_	-	_	_	-	-	-		
Biological		_	_	_	_	_	_	_	_	_	_		
Intangible		_	1 146	4 163	_	4 163	_	_	4 163	4 413	4 677		
Other non-current assets		-	-	_	_	-	-	_	_	-	_		
Total non current assets		301 905	1 126 378	1 184 622		1 298 673		-	1 292 297	1 287 130	1 280 504		
TOTAL ASSETS		413 141	1 245 811	1 268 401	-	1 375 803	-	-	1 313 890	1 312 580	1 307 783		
LIABILITIES													
Current liabilities													
Bank overdraft	1	-	-		-	46 392	-	_	-	-	-		
Borrow ing	4	405	356	323	-	326	-	-	364	398	385		
Consumer deposits		-	-	-	-	-	-	-	-	-	-		
Trade and other pay ables	4	73 356	109 419	103 185	-	66 072	-	-	68 599	47 315	50 000		
Provisions		-	-		-	12 074	-	-	11 351	11 415	12 074		
Total current liabilities		73 761	109 775	103 508		124 865	-	-	80 314	59 128	62 458		
Non current liabilities													
Borrow ing		7 525	7 178	6 855	-	6 852	-	-	6 475	6 054	6 418		
Provisions		19 229	15 712	15 611	-	16 419	-	-	15 051	14 052	14 895		
Total non current liabilities		26 753	22 890	22 467	-	23 271	-	-	21 527	20 106	21 313		
TOTAL LIABILITIES		100 514	132 665	125 975	-	148 135			101 840	79 235	83 771		
NET ASSETS	5	312 627	1 113 146	1 142 427	-	1 227 667	-	-	1 212 049	1 233 346	1 224 012		
COMMUNITY WEALTH/EQUITY													
Accumulated Surplus/(Deficit)		312 627	1 113 146	1 142 427		1 227 667	-	-	1 212 049	1 233 346	1 224 012		
Reserves	4	-	-	-	-	-	-	-	-	-	-		
Minorities' interests													
TOTAL COMMUNITY WEALTH/EQUITY	5	312 627	1 113 146	1 142 427	-	1 227 667	-	-	1 212 049	1 233 346	1 224 012		

Explanatory notes to Table A7 - Budgeted Cash Flow Statement

- 1. The budgeted cash flow statement is the first measurement in determining if the budget is funded.
- 2. It shows the expected level of cash in-flow versus cash out-flow that is likely to result from the implementation of the budget.

Table 14 MBRR NT A7 - Budgeted Cash Flow Statement

DC14 Joe Gqabi - Table A7 Budgeted Cash Flows

Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12			edium Term R nditure Frame	
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2012/13	Budget Year +1 2013/14	Budget Year +2 2014/15
CASH FLOW FROM OPERATING ACTIVITIES											
Receipts											
Ratepay ers and other		286 437	37 696	8 917		323 913	323 913	323 913	4 213	2 241	799
Gov ernment - operating	1		155 144	228 768		216 385	216 385	216 385	238 528	256 789	275 585
Gov ernment - capital	1		81 234	94 694		150 235	150 235	150 235	175 489	185 125	196 232
Interest		6 155	4 964	2 901		1 485	1 485	1 485	1 000	1 050	1 113
Div idends						-	_	_	_	_	_
Payments											
Suppliers and employees		(189 983)	(163 888)	(260 409)		(534 612)	(534 612)	(534 612)	(190 238)	(201 652)	(213 752)
Finance charges		(2 965)	(2 410)	(2 804)	_	(2 541)	(2 541)	(2 541)	(809)	(857)	(908)
Transfers and Grants	1	(6 327)	(20 477)	(33 921)		(21 726)	(21 726)	(21 726)	(55 859)	(59 193)	(62 741)
NET CASH FROM/(USED) OPERATING ACTIVIT	ES	93 317	92 263	38 146	-	133 139	133 139	133 139	172 324	183 503	196 328
CASH FLOWS FROM INVESTING ACTIVITIES											
Receipts											
Proceeds on disposal of PPE		78 673				-	-	-	-	-	-
Decrease (Increase) in non-current debtors						-	_	_	_	_	_
Decrease (increase) other non-current receivable	S S					_	_	_	_	_	_
Decrease (increase) in non-current investments		(19)	(1 313)	(828)		(150)	(150)	(150)	_	28 374	_
Payments		` ′	` ′	, ,		` ′	` '	` ,			
Capital assets			(91 064)	(99 850)		(154 360)	(154 360)	(154 360)	(172 465)	(211 038)	(190 595)
NET CASH FROM/(USED) INVESTING ACTIVITI	S	78 655	(92 377)	(100 679)	-	(154 510)	(154 510)	(154 510)	(172 465)	(182 664)	(190 595)
CASH FLOWS FROM FINANCING ACTIVITIES Receipts											
Short term loans Borrowing long term/refinancing Increase (decrease) in consumer deposits		170				- - -	- - -	- - -	-	- - -	- - -
Payments											
Repay ment of borrowing		(451)	(396)	(356)		(320)	(320)	(320)	(339)	(360)	(381)
NET CASH FROM/(USED) FINANCING ACTIVIT	ES	(282)	(396)	(356)	-	(320)	(320)	(320)	(339)	(360)	(381)
NET INCREASE/ (DECREASE) IN CASH HELD		171 690	(510)	(62 889)	-	(21 691)	(21 691)	(21 691)	(479)	479	5 352
Cash/cash equivalents at the year begin:	2	53 055	224 746	224 236	-	-	-	- '	21 691	21 212	21 691
Cash/cash equivalents at the year end:	2	224 746	224 236	161 347	-	(21 691)	(21 691)	(21 691)	21 212	21 691	27 043

Part 2 - Supporting Documentation

2.1 Overview of the annual budget process

Section 53 of the MFMA requires the Mayor of the municipality to provide general political guidance in the budget process and the setting of priorities that must guide the preparation of the budget. In addition Chapter 2 of the Municipal Budget and Reporting Regulations states that the Mayor of the municipality must establish a Budget Steering Committee to provide technical assistance to the Mayor in discharging the responsibilities set out in section 53 of the Act.

The Budget Steering Committee consists of the Municipal Manager and senior officials of the municipality meeting under the chairpersonship of the Executive Mayor and/or MMC for Finance.

The primary aim of the Budget Steering Committee is to ensure:

- that the process followed to compile the budget complies with legislation and good budget practices;
- that there is proper alignment between the policy and service delivery priorities set out in the Municipality's IDP and the budget, taking into account the need to protect the financial sustainability of municipality;
- that the municipality's revenue and tariff setting strategies ensure that the cash resources needed to deliver services are available; and
- that the various spending priorities of the different municipal departments are properly evaluated and prioritised in the allocation of resources.

2.2 Budget Process Overview

In terms of section 21 of the MFMA the Mayor is required to table in Council ten months before the start of the new financial year (i.e. in August 2011) a time schedule that sets out the process to revise the IDP and prepare the budget.

The Mayor tabled in Council the required the IDP and budget time schedule in August 2011. In accordance with the original budget time schedule the IDP and annual budget for 2012/13 were to be adopted by Council on 31 May 2012.

2.2.1 Financial Modelling and Key Planning Drivers

As part of the compilation of the 2012/13 MTREF, extensive financial modelling was undertaken to ensure affordability and long-term financial sustainability. The following key factors and planning strategies have informed the compilation of the 2012/13 MTREF:

- Municipality growth.
- Policy priorities and strategic objectives.
- Asset maintenance.
- Economic climate and trends (i.e inflation, tariff increases, household debt).
- The approved 2010/11 adjustments budget and performance against the SDBIP.
- Cash Flow Management Strategy.
- Debtor payment levels.
- Loan and investment possibilities.
- The need for tariff increases versus the ability of the community to pay for services.
- Improved and sustainable service delivery.

In addition to the above, the strategic guidance given in National Treasury's MFMA Circulars 58 and 59 has been taken into consideration in the planning and prioritisation process.

2.2.2 Community Consultation

The draft 2012/13 MTREF was tabled before Council for community consultation. Thereafter it was published on the municipality's website, and hard copies made available at, municipal notice boards and various municipal offices.

All documents in the appropriate format (electronic and printed) were provided to National Treasury, and other national and provincial departments in accordance with section 23 of the MFMA, to provide an opportunity for them to make inputs.

Ward Committees were utilised to facilitate the community consultation process in April 2012.

Submissions received during the community consultation process and additional information regarding revenue and expenditure and individual capital projects were addressed, and where relevant considered as part of the finalisation of the 2012/13 MTREF

2.3 Overview of alignment of annual budget with IDP

The Constitution mandates local government with the responsibility to exercise local developmental and cooperative governance. The eradication of imbalances in South African society can only be realized through a credible integrated developmental planning process.

Municipalities in South Africa need to utilise integrated development planning as a method to plan future development in their areas and so find the best solutions to achieve sound long-term development goals. A municipal IDP provides a five year strategic programme of action aimed at setting short, medium and long term strategic and budget priorities to create a development platform, which correlates with the term of office of the political incumbents. The plan aligns the resources and the capacity of a municipality to its overall development aims and guides the municipal budget. An IDP is therefore a key instrument which municipalities use to provide vision, leadership and direction to all those that have a role to play in the development of a municipal area. The IDP enables municipalities to make the best use of scarce resources and speed up service delivery.

Integrated developmental planning in the South African context is amongst others, an approach to planning aimed at involving the municipality and the community to jointly find the best solutions towards sustainable development. Furthermore, integrated development planning provides a strategic environment for managing and guiding all planning, development and decision making in the municipality.

It is important that the IDP developed by municipalities correlate with National and Provincial intent. It must aim to co-ordinate the work of local and other spheres of government in a coherent plan to improve the quality of life for all the people living in that area. Applied to the Municipality, issues of national and provincial importance should be reflected in the IDP of the municipality. A clear understanding of such intent is therefore imperative to ensure that the Municipality strategically complies with the key national and provincial priorities.

The aim of this revision cycle was to develop and coordinate a coherent plan to improve the quality of life for all the people living in the area, also reflecting issues of national and provincial importance. One of the key objectives is therefore to ensure that there exists alignment between national and provincial priorities, policies and strategies and the Municipality's response to these requirements.

In order to ensure integrated and focused service delivery between all spheres of government it was important for the Municipality to align its budget priorities with that of national and provincial government. All

spheres of government place a high priority on infrastructure development, economic development and job creation, efficient service delivery, poverty alleviation and building sound institutional arrangements.

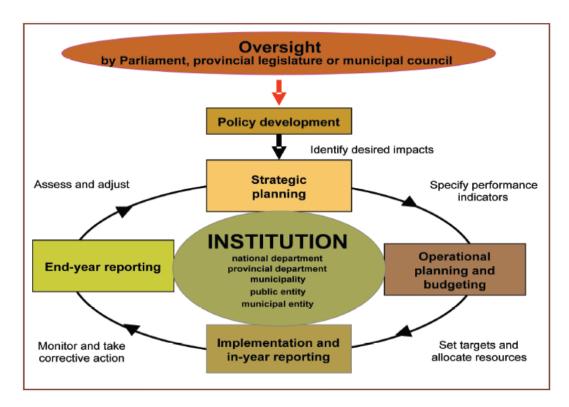
The identification of strategic focus areas which informed the preparation of the IDP and Budget is based on the six key performance areas contained in the 5 Year Local Government Strategic Agenda which are:

- Spatial rationale and analysis.
- Institutional development and transformation.
- Local economic development.
- Infrastructure and service delivery.
- Good governance.
- Financial viability.

2.4 Measurable performance objectives and indicators

Performance Management is a system intended to manage and monitor service delivery progress against the identified strategic objectives and priorities. In accordance with legislative requirements and good business practices as informed by the National Framework for Managing Programme Performance Information, the Municipality has developed and implemented a performance management system of which system is constantly refined as the integrated planning process unfolds. The Municipality target, monitors, assesses and reviews organisational performance which in turn is directly linked to individual employee's performance.

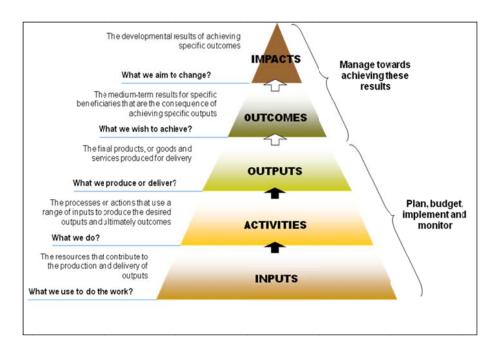
At any given time within government, information from multiple years is being considered; plans and budgets for next year; implementation for the current year; and reporting on last year's performance. Although performance information is reported publicly during the last stage, the performance information process begins when policies are being developed, and continues through each of the planning, budgeting, implementation and reporting stages. The planning, budgeting and reporting cycle can be graphically illustrated as follows:



Joe Gqabi District Municipality – 2012/13 Annual Budget and MTREF (Final Draft for Approval by Council) (31 May 2012)

The performance of the Municipality relates directly to the extent to which it has achieved success in realising its goals and objectives, complied with legislative requirements and meeting stakeholder expectations.

The performance information concepts used by the Municipality in its integrated performance management system are aligned to the *Framework of Managing Programme Performance Information* issued by the National Treasury:



The following table sets out the municipality's main performance objectives and benchmarks for the 2012/13 MTREF.

Table 15 MBRR NT SA8 – Performance indicators and benchmarks

		2008/9	2009/10	2010/11		Current Ye	ear 2011/12			edium Term F nditure Frame	
Description of financial indicator	Basis of calculation	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2012/13	Budget Year +1 2013/14	Budget Year +2 2014/15
Borrowing Management											
Credit Rating											
Capital Charges to Operating Expenditure	Interest & Principal Paid /Operating Expenditure	0.0%	0.0%	0.8%	0.3%	0.9%	1.0%	1.0%	0.4%	0.4%	0.4%
Capital Charges to Own Revenue	Finance charges & Repayment of borrowing /Own Revenue	0.0%	0.0%	53.5%	15.9%	175.0%	203.4%	203.4%	22.0%	37.0%	67.5%
Borrowed funding of 'own' capital expenditure	Borrowing/Capital expenditure excl. transfers and grants and contributions	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Safety of Capital											
Gearing	Long Term Borrowing/ Funds & Reserves	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
<u>Liquidity</u>											
Current Ratio Current Ratio adjusted for aged debtors	Current assets/current liabilities Current assets less debtors > 90	-	-	0.8	-	0.6 0.6	-	-	3.5 3.5	5.1 5.1	5.1 5.1
	days/current liabilities					0.0			0.0		0.4
Liquidity Ratio Revenue Management	Monetary Assets/Current Liabilities	-	-	0.0	-	0.0	-	-	0.3	0.4	0.4
Annual Debtors Collection Rate (Payment Level %)	Last 12 Mths Receipts/Last 12 Mths		0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	8387.6%	16710.9%
Cash receipts % of Ratepayer & Other	Billing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	133.3%	2093.6%	2283.6%
Outstanding Debtors to Revenue	Total Outstanding Debtors to Annual	0.0%	0.0%	30.8%	0.0%	35.2%	0.0%	0.0%	107.0%	106.3%	105.6%
	Revenue										
Longstanding Debtors Recovered	Debtors > 12 Mths Recovered/Total Debtors > 12 Months Old										
Creditors Management											
Creditors System Efficiency	% of Creditors Paid Within Terms (within MFMA's 65(e))										
Creditors to Cash and Investments	, , , , ,	0.0%	0.0%	0.0%	0.0%	-304.6%	0.0%	0.0%	113.3%	48.8%	36.9%
Other Indicators											
Electricity Distribution Losses (2)	% Volume (units purchased and generated less units sold)/units										
	purchased and generated										
Water Distribution Losses (2)	% Volume (units purchased and own										
	source less units sold)/Total units purchased and own source										
Employ ee costs	Employ ee costs/(Total Revenue - capital revenue)	0.0%	0.0%	32.2%	32.6%	39.5%	31.7%	31.7%	41.8%	41.5%	41.3%
Remuneration	Total remuneration/(Total Revenue - capital revenue)	0.0%	0.0%	0.0%	34.0%	41.1%	0.0%		38.4%	0.0%	0.0%
Repairs & Maintenance	R&M/(Total Revenue excluding capital	0.0%	0.0%	73.9%	50.8%	78.6%	71.9%		52.6%	78.5%	78.0%
Finance charges & Depreciation	rev enue) FC&D/(Total Rev enue - capital rev enue)	0.0%	0.0%	15.8%	3.3%	20.0%	16.9%	16.9%	17.5%	17.4%	17.3%
IDP regulation financial viability indicators											
i. Debt coverage	(Total Operating Revenue - Operating Grants)/Debt service payments due within financial year)	-	-	_	2.8	2.8	2.8	1.1	3.7	2.2	1.3
ii.O/S Service Debtors to Revenue	Total outstanding service debtors/annual revenue received for services	0.0%	0.0%	325396.6%	0.0%	0.0%	0.0%	0.0%	5795923.1%	5795923.1%	5795923.1%
iii. Cost cov erage	(Av ailable cash + Investments)/monthly fixed operational expenditure	-	-	-	-	(1.6)	(1.5)	(1.5)	4.1	6.2	8.2

2.5 Overview of budget assumptions

2.5.1 External factors

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Owing to the economic slowdown, financial resources are limited. This has resulted in declining cash inflows, which has necessitated restrained expenditure to ensure that cash outflows remain within the affordability parameters of the Municipality's finances.

2.5.2 General inflation outlook and its impact on the municipal activities

There are five key factors that have been taken into consideration in the compilation of the 2012/13 MTREF:

- National Government macro economic targets;
- The general inflationary outlook and the impact on Municipality's residents and businesses;
- The impact of municipal cost drivers; and

2.5.3 Collection rate for revenue services

The base assumption is that tariff and rating increases will increase at a rate slightly higher that CPI over the long term. It is also assumed that current economic conditions, and relatively controlled inflationary conditions, will continue for the forecasted term.

2.5.4 Salary increases

The collective agreement regarding salaries/wages has expired and a new salary increase is currently negotiated at SALGBC. 6% is budgeted for the 2012/13 financial year.

2.5.5 Impact of national, provincial and local policies

Integration of service delivery between national, provincial and local government is critical to ensure focussed service delivery and in this regard various measures were implemented to align IDPs, provincial and national strategies around priority spatial interventions. In this regard, the following national priorities form the basis of all integration initiatives:

- Creating jobs;
- Infrastructure Development
- Enhancing education and skill development;
- Improving Health services;
- Rural development and agriculture; and
- Strengthening financial management in public sector

To achieve these priorities integration mechanisms are in place to ensure integrated planning and execution of various development programs. The focus will be to strengthen the link between policy priorities and expenditure thereby ensuring the achievement of the national, provincial and local objectives.

2.5.6 Ability of the municipality to spend and deliver on the programmes

It is estimated that a spending rate of 100 percent is achieved on operating expenditure and on the capital programme for the 2012/13 MTREF of which performance has been factored into the cash flow budget.

2.6 Overview of budget funding

2.6.1 Medium-term outlook: operating revenue

The following table is a breakdown of the operating revenue over the medium-term:

Table 16 Breakdown of the operating revenue over the medium-term

Description	2	2012/13 Mediun	n Term Reven	ue & Expendit	ure Framewor	k	
R thousands	Budget Year 2012/13		Budget Yea	r +1 2013/14	Budget Year +2 2014/15		
Financial Performance							
Property rates	-	0.00%	_	0.00%	_	0.00%	
Service charges	-	0.00%	_	0.00%	-	0.00%	
Inv estment rev enue	1 000	-38.84%	1 050	5.00%	1 113	6.00%	
Transfers recognised - operational	238 528	11.69%	256 789	7.66%	275 585	7.32%	
Other own revenue	4 213	100.00%	2 241	-46.80%	799	-64.37%	
Total Revenue (excluding capital transfers and							
contributions)	243 741	13.27%	260 081	6.70%	277 497	6.70%	

Fig 5: Breakdown of the operating revenue - 2012/13

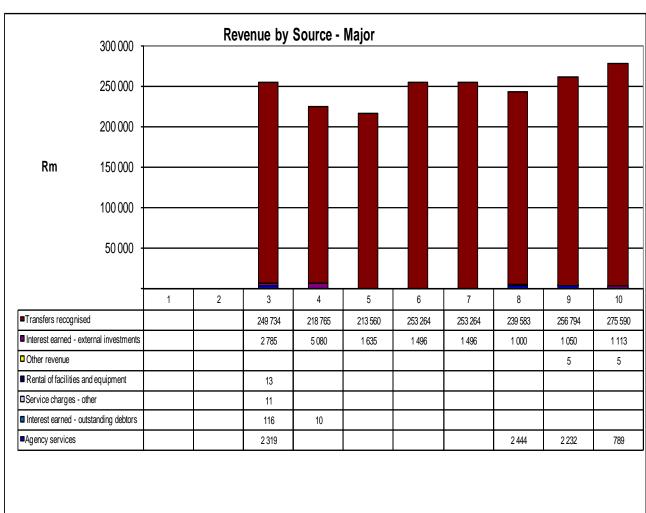
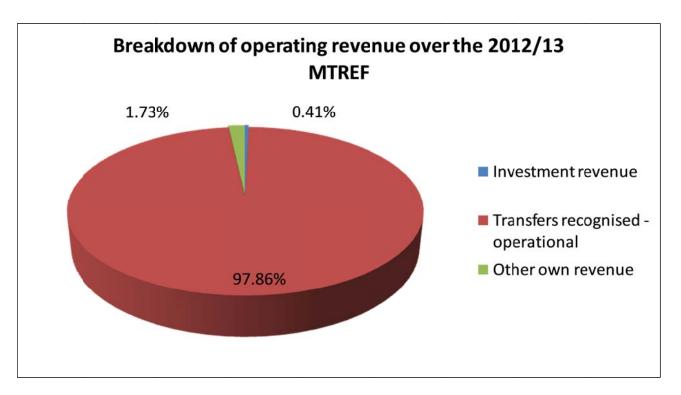


Fig 6: Breakdown of the operating revenue - 2012/13



2.6.2 Medium-term outlook: capital revenue

The following table is a breakdown of the funding composition of the 2012/13 medium-term capital programme:

Table 17 Sources of capital revenue over the MTREF

Description	2012/13 Medium Term Revenue & Expenditure								
			Budget	Vear ±1	Budget				
R thousand	Budget Ye	ar 2012/13	201:	Year +2					
			201.	2014/15					
National Government:	174 629	14.17%	184 213	5.49%	195 266				
Municipal Infrastructure Grant (MIG)	174 629	14.17%	184 213	5.49%	195 266				

The capital programme is funded from National Grants and transfers.

2.6.3 Cash Flow Management

Cash flow management and forecasting is a critical step in determining if the budget is funded over the medium-term. The table below is consistent with international standards of good financial management practice and also improves understandability for councillors and management. Some specific features include:

Clear separation of receipts and payments within each cash flow category;

- Clear separation of capital and operating receipts from government, which also enables cash from 'Ratepayers and other' to be provide for as cash inflow based on actual performance. In other words the actual collection rate of billed revenue., and
- Separation of borrowing and loan repayments (no set-off), to assist with MFMA compliance assessment regarding the use of long term borrowing (debt).

Table 18 MBRR NT A7 - Budget cash flow statement

Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12			edium Term R nditure Frame	
IR thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
R tilousaliu		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15
CASH FLOW FROM OPERATING ACTIVITIES											
Receipts											
Ratepayers and other						323 913	323 913	323 913	353 358	374 559	397 033
Gov ernment - operating	1					216 385	216 385	216 385	181 686	192 587	204 142
Gov ernment - capital	1					150 235	150 235	150 235	197 471	209 320	221 879
Interest						1 485	1 485	1 485	1 000	1 060	1 124
Div idends						-	-	-	-	-	-
Payments											
Suppliers and employ ees						(534 612)	(534 612)	(534 612)	(494 831)	(524 521)	(555 992)
Finance charges					-	(2 541)	(2 541)	(2 541)	(805)	(853)	(904)
Transfers and Grants	1					(21 726)	(21 726)	(21 726)	(21 726)	(23 030)	(24 411)
NET CASH FROM/(USED) OPERATING ACTIVIT	IES	-	-	-	-	133 139	133 139	133 139	216 153	229 122	242 869
CASH FLOWS FROM INVESTING ACTIVITIES											
Receipts											
Proceeds on disposal of PPE						-	-	-	-	-	-
Decrease (Increase) in non-current debtors						-	-	-	-	-	-
Decrease (increase) other non-current receivable	es e					-	-	-	-	-	-
Decrease (increase) in non-current investments						(150)	(150)	(150)	(152)	(161)	(171)
Payments											
Capital assets						(154 360)	(154 360)	(154 360)	(181 289)	(192 166)	(203 696)
NET CASH FROM/(USED) INVESTING ACTIVITI	ĖS	-	-	-	-	(154 510)	(154 510)	(154 510)	(181 441)	(192 327)	(203 867)
CASH FLOWS FROM FINANCING ACTIVITIES Receipts											
Short term loans						-	-	-	-	-	-
Borrowing long term/refinancing						-	-	-	-	-	-
Increase (decrease) in consumer deposits						-	-	-	-	-	-
Payments						(0.00)	(000)	(0.00)	(0.00)	(0.4.0)	(0.0.4)
Repay ment of borrowing	IFC.					(320)	(320)	(320)	(339)	(360)	(381)
NET CASH FROM/(USED) FINANCING ACTIVIT	IE2	-	-	-	-	(320)	(320)	(320)	(339)	(360)	` '
NET INCREASE/ (DECREASE) IN CASH HELD		-	-	-	-	(21 691)	(21 691)	(21 691)	34 372	36 435	38 621
Cash/cash equivalents at the year begin:	2	-	-	-	-	-	-	-	26 183	60 555	96 990
Cash/cash equivalents at the year end:	2	1				(21 691)	(21 691)	(21 691)	60 555	96 990	135 611

2.6.4 Cash Backed Reserves/Accumulated Surplus Reconciliation

This following table meets the requirements of MFMA Circular 58 which deals with the funding of a municipal budget in accordance with sections 18 and 19 of the MFMA. The table seeks to answer three key questions regarding the use and availability of cash:

- What are the predicted cash and investments that are available at the end of the budget year?
- How are those funds used?
- What is the net funds available or funding shortfall?

A surplus would indicate the cash-backed accumulated surplus that was/is available. A shortfall (applications > cash and investments) is indicative of non-compliance with section 18 of the MFMA requirement that the municipality's budget must be 'funded'.

Non-compliance with section 18 is assumed because a shortfall would indirectly indicate that the annual budget is not appropriately funded (budgeted spending is greater than funds available or to be collected). It is also important to analyse trends to understand the consequences, e.g. the budget year might indicate a small surplus situation, which in itself is an appropriate outcome, but if in prior years there were much larger surpluses then this negative trend may be a concern that requires closer examination.

Table 19 MBRR NT A8 - Cash backed reserves/accumulated surplus reconciliation

Description	Ref	2008/9	2009/10	2010/11		Current Ye	ear 2011/12		2012/13 Medium Term Revenue & Expenditure Framework				
Dilhamand		Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year		
R thousand		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15		
Cash and investments available													
Cash/cash equivalents at the year end	1	-	-	-	-	(21 691)	(21 691)	(21 691)	60 555	96 990	135 611		
Other current investments > 90 days		-	-	(21 873)	-	(24 701)	21 691	21 691	(40 355)	(73 023)	(109 911)		
Non current assets - Investments	1	-	-	3 546	-	3 696	-	-	3 848	3 850	3 696		
Cash and investments available:		-	-	(18 327)	-	(42 696)	-	-	24 048	27 817	29 397		
Application of cash and investments													
Unspent conditional transfers		-	-	-	-	-	-	-	-	-	-		
Unspent borrowing		-	-	-	-	-	-		-	-	-		
Statutory requirements	2												
Other working capital requirements	3	-	-	(63 780)	-	(66 072)	-	-	(416 340)	(5 835 484)	(6 742 034)		
Other provisions													
Long term investments committed	4	-	-	-	-	-	-	-	-	-	-		
Reserves to be backed by cash/investments	5												
Total Application of cash and investments:		-	-	(63 780)	-	(66 072)	-	-	(416 340)	(5 835 484)	(6 742 034)		
Surplus(shortfall)		-	-	45 453	-	23 377	-	-	440 389	5 863 302	6 771 431		

2.6.5 Funding compliance measurement

National Treasury requires that the municipality assess its financial sustainability against fourteen different measures that look at various aspects of the financial health of the municipality. These measures are contained in the following table. All the information comes directly from the annual budgeted statements of financial performance, financial position and cash flows. The funding compliance measurement table essentially measures the degree to which the proposed budget complies with the funding requirements of the MFMA. Each of the measures is discussed below.

2.6.5.1 Cash/cash equivalent position

The Municipality's forecast cash position was discussed as part of the budgeted cash flow statement. A 'positive' cash position, for each year of the MTREF would generally be a minimum requirement, subject to the planned application of these funds such as cash-backing of reserves and working capital requirements.

If the municipality's forecast cash position is negative, for any year of the medium term budget, the budget is very unlikely to meet MFMA requirements or be sustainable and could indicate a risk of non-compliance with section 45 of the MFMA which deals with the repayment of short term debt at the end of the financial year.

2.6.5.2 Cash plus investments less application of funds

The purpose of this measure is to understand how the municipality has applied the available cash and investments as identified in the budgeted cash flow statement. The reconciliation is intended to be a relatively simple methodology for understanding the budgeted amount of cash and investments available with any planned or required applications to be made. This has been extensively discussed above.

2.6.5.3 Monthly average payments covered by cash or cash equivalents

The purpose of this measure is to understand the level of financial risk should the municipality be under stress from a collection and cash in-flow perspective. Regardless of the annual cash position an evaluation

should be made of the ability of the Municipality to meet monthly payments as and when they fall due. It is especially important to consider the position should the municipality be faced with an unexpected disaster that threatens revenue collection such as rate boycotts. As indicated above the Municipality aims to achieve at least one month's cash coverage in the medium term, and then gradually move towards two months coverage. This measure will have to be carefully monitored going forward.

2.6.5.4 Surplus/deficit excluding depreciation offsets

The main purpose of this measure is to understand if the revenue levels are sufficient to conclude that the community is making a sufficient contribution for the municipal resources consumed each year. An 'adjusted' surplus/deficit is achieved by offsetting the amount of depreciation related to externally funded assets. Municipalities need to assess the result of this calculation taking into consideration its own circumstances and levels of backlogs. If the outcome is a deficit, it may indicate that rates and service charges are insufficient to ensure that the community is making a sufficient contribution toward the economic benefits they are consuming over the medium term.

It needs to be noted that a surplus does not necessarily mean that the budget is funded from a cash flow perspective and the first two measures in the table are therefore critical.

Table 20 MBRR NT SA10 - Funding compliance measurement

Description	MFMA	Ref	2008/9	2009/10	2010/11		Current Ye	ar 2011/12			edium Term R nditure Frame	
Description	section	Itti	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
			Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2012/13	+1 2013/14	+2 2014/15
Funding measures												
Cash/cash equivalents at the year end - R'000	18(1)b	1	-	-	-	-	(21 691)	(21 691)	(21 691)	60 555	96 990	135 611
Cash + investments at the yr end less applications - R'000	18(1)b	2	-	-	45 453	-	23 377	-	-	440 389	5 863 302	6 771 431
Cash year end/monthly employee/supplier payments	18(1)b	3	-	-	-	-	(1.6)	(1.5)	(1.5)	4.1	6.2	8.2
Surplus/(Deficit) excluding depreciation offsets: R'000	18(1)	4	-	-	17 130	134 756	55 882	76 201	76 201	130 493	139 162	149 327
Service charge rev % change - macro CPIX target ex clusive	18(1)a,(2)	5	N.A.	(6.0%)	(6.0%)	(103.1%)	(3.1%)	(3.1%)	(3.1%)	(3.4%)	(4.1%)	(4.3%)
Cash receipts % of Ratepayer & Other revenue	18(1)a,(2)	6	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0%	133.3%	2093.6%	2283.6%
Debt impairment expense as a % of total billable revenue	18(1)a,(2)	7	0.0%	0.0%	50109.8%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Capital payments % of capital expenditure	18(1)c;19	8	0.0%	0.0%	0.0%	0.0%	100.0%	99.2%	99.2%	105.1%	91.1%	106.9%
Borrowing receipts % of capital expenditure (excl. transfers)	18(1)c	9	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grants % of Govt. legislated/gazetted allocations	18(1)a	10								0.0%	0.0%	0.0%
Current consumer debtors % change - incr(decr)	18(1)a	11	N.A.	0.0%	0.0%	(100.0%)	0.0%	(100.0%)	0.0%	244.0%	6.0%	6.0%
Long term receivables % change - incr(decr)	18(1)a	12	N.A.	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
R&M % of Property Plant & Equipment	20(1)(vi)	13	0.0%	0.0%	16.1%	0.0%	13.1%	0.0%	0.0%	10.0%	16.0%	17.1%
Asset renewal % of capital budget	20(1)(v i)	14	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
High Level Outcome of Funding Compliance												
Total Operating Revenue Total Operating Expenditure			-	-	254 978 342 616	223 855 239 006	215 195 303 271	254 760 309 845	254 760 309 845	243 741 288 737	260 081 306 043	277 497 324 402
Surplus/(Deficit) Budgeted Operating Statement			_	_	(87 637)	(15 151)		(55 085)	(55 085)	(44 996)		(46 905)
Surplus/(Deficit) Considering Reserves and Cash Backing			-	-	(42 184)	(15 151)	(64 698)	(55 085)	(55 085)	395 393	5 817 339	6 724 526
MTREF Funded (1) / Unfunded (0)			1	1	0	0	0	0	0	1	1	1
MTREF Funded ✓ / Unfunded ×			✓	✓	×	×	×	×	×	✓	✓	✓

2.6.5.5 Debt impairment expense as a percentage of billable revenue

This factor measures whether the provision for debt impairment is being adequately funded and is based on the underlying assumption that the provision for debt impairment (doubtful and bad debts) has to be increased to offset under-collection of billed revenues. Considering the debt incentive scheme and the municipality's revenue management strategy's objective to collect outstanding debtors of 90 days, the provision is well within the accepted leading practice.

Joe Gqabi District Municipality – 2012/13 Annual Budget and MTREF (Final Draft for Approval by Council) (31 May 2012)

2.6.5.6 Capital payments percentage of capital expenditure

The purpose of this measure is to determine whether the timing of payments has been taken into consideration when forecasting the cash position. The municipality aims to keep this as low as possible through strict compliance with the legislative requirement that debtors be paid within 30 days.

2.6.5.7 Transfers/grants revenue as a percentage of Government transfers/grants available

The purpose of this measurement is mainly to ensure that all available transfers from national and provincial government have been budgeted for. A percentage less than 100 percent could indicate that not all grants as contained in the Division of Revenue Act (DoRA) have been budgeted for. The Municipality has budgeted for all transfers.

2.6.5.8 Repairs and maintenance expenditure level

This measure must be considered important within the context of the funding measures criteria because a trend that indicates insufficient funds are being committed to asset repair could also indicate that the overall budget is not credible and/or sustainable in the medium to long term because the revenue budget is not being protected.

2.6.5.9 Asset renewal/rehabilitation expenditure level

This measure has a similar objective to aforementioned objective relating to repairs and maintenance. A requirement of the detailed capital budget (since MFMA Circular 28 which was issued in December 2005) is to categorise each capital project as a new asset or a renewal/rehabilitation project. The objective is to summarise and understand the proportion of budgets being provided for new assets and also asset sustainability. A declining or low level of renewal funding may indicate that a budget is not credible and/or sustainable and future revenue is not being protected, similar to the justification for 'repairs and maintenance' budgets.

2.7 Expenditure on grants and reconciliations of unspent funds

Table 21 MBRR SA19 - Expenditure on transfers and grant programmes

Description	Ref	2008/9	2009/10	2010/11	Cui	rrent Year 2011	1/12	2012/13 Medium Term Revenue & Expenditure Framework		
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
EXPENDITURE:	1	Outcome	Outcome	Outcome	Budget	Budget	Forecast	2012/13	+1 2013/14	+2 2014/15
	1									
Operating expenditure of Transfers and Grants										
National Government: Local Government Equitable Share		-	-	-	(133 460) (133 460)	-	-	(181 850) (166 056)	(180 406) (178 286)	(194 623) (192 423)
Finance Management					(,			(1 250)	(1 250)	(1 250)
Municipal Systems Improvement EPWP Incentive								(1 000)	(870)	(950)
Water Services Operating Subsidy								(1 940) (11 604)	_	_
. ,								` - ´	-	-
Working for Water & Roads								-		
Provincial Government:		-	-	-	(5 581) (3 990)	-	-	(56 678) (56 678)	(76 383) (76 383)	(80 962) (80 962)
					(524)			(30 076)	(70 303)	(60 902)
					(250)					
Roads, LED & Working for Water					(817)					
District Municipality:		_	-	_	-	_	_	_	_	_
[insert description]										
Other grant providers:		-	-	-	-	-	-	-	_	-
[insert description]										
Total operating expenditure of Transfers and G	rant	-	-	-	(139 041)	-	-	(238 528)	(256 789)	(275 585)
Capital expenditure of Transfers and Grants										
National Government:		-	-	-	(143 957)	_	-	(174 629)	(184 213)	(195 266)
Municipal Infrastructure Grant (MIG)					(143 957)			(174 629)	(184 213)	(195 266)
Other capital transfers/grants [insert desc]										
Provincial Government:		_	_	_	_	_	_	_	_	_
Roads and LED										
District Municipality:		_	-	-	-	-	-	-	-	-
[insert description]										
Other grant providers: [insert description]		-	-	-	-	_	-	_	_	_
and decomplianty										
Total capital expenditure of Transfers and Grar	nts	-	-	-	(143 957)	-	-	(174 629)	(184 213)	(195 266)
TOTAL EXPENDITURE OF TRANSFERS AND G	RAN	-	-	-	(282 998)	-	-	(413 157)	(441 002)	(470 851)

2.8 Contracts having future budgetary implications

In terms of the Municipality's Supply Chain Management Policy, no contracts are awarded beyond the medium-term revenue and expenditure framework (three years). In ensuring adherence to this contractual time frame limitation, all reports submitted to either the Bid Evaluation and Adjudication Committees must obtain formal financial comments from the Financial Management Division of the Treasury Department.

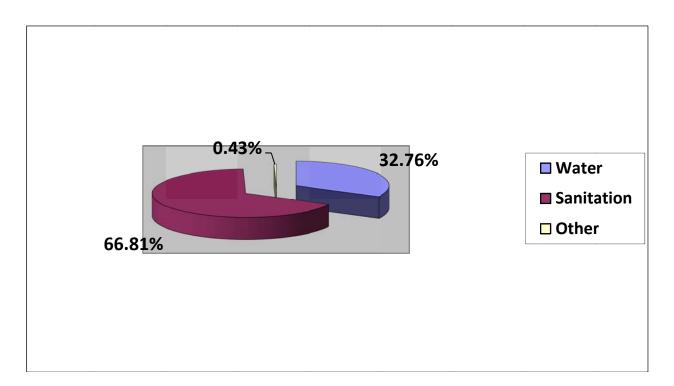
2.9 Capital expenditure details

The following tables present details of the Municipality's capital expenditure programme.

Table 22 2011/12 Capital expenditure by asset class

Description	Ref	2008/9	2009/10	2010/11	Cur	rent Year 2011	/12		edium Term R nditure Frame	
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2012/13	Budget Year +1 2013/14	Budget Year +2 2014/15
Capital expenditure on new assets by Asset C	lass/S	ub-class			J	Ŭ				
<u>Infrastructure</u>		-	-	_	136 524	150 044	151 243	171 729	210 538	190 595
Infrastructure - Road transport		-	-	-	-	-	-	-	-	-
Roads, Pavements & Bridges		-	-	-	-	-	-	-	-	-
Storm water		-	-	-	-	-	-	-	-	-
Infrastructure - Electricity		-	-	-	-	-	-	-	-	-
Generation		-	-	-	-	-	-	_	_	-
Transmission & Reticulation Street Lighting		-	-	-	_	-	_	_	_	-
Infrastructure - Water		_	_	_	79 105	68 610	69 809	115 229	120 038	127 112
Dams & Reservoirs		_	_	_	-	-	-	-	-	-
Water purification		_	-	_	_	-	_	_	_	_
Reticulation		-	-	-	79 105	68 610	69 809	115 229	120 038	127 112
Infrastructure - Sanitation		-	-	-	57 418	81 434	81 434	56 500	90 500	63 483
Reticulation		-	-	-	57 418	81 434	81 434	56 500	90 500	63 483
Sewerage purification		-	-	-	-	-	-	-	-	-
Infrastructure - Other		-	-	-	-	-	0	-	-	-
Waste Management		-	-	-	-	-	-	-	-	-
Transportation	2	-	-	-	-	-	-	-	-	-
Gas	1.	-	-	-	-	-	-	-	-	-
Other	3	-	-	-	-	-	0	-	-	-
Community		-	-	_	-	_	-	-	_	-
Parks & gardens		-	-	-	-	-	-	-	-	-
Sportsfields & stadia		-	-	-	-	-	-	-	-	-
Swimming pools Community halls		_	-	_	_	-	-	_	_	_
Libraries		_	_	_	_	_	_	_	_	_
Recreational facilities		-	-	-	-	-	-	-	-	-
Fire, safety & emergency		-	-	-	-	-	-	-	-	-
Security and policing Buses	7	_	_	_	_	_	_	_	_	_
Clinics	'	_	-	_	_	-	_	_	-	_
Museums & Art Galleries		-	-	-	-	-	-	-	-	-
Cemeteries	8	-	-		-	-	-	-	_	-
Social rental housing Other	°	-	_	_	_	-	-	_	_	-
Heritage assets				-			-			
Buildings Other	9	-	-	-	-	-	-	-	_	_
Investment properties					-		-	_		-
Housing development Other		-	_	-	-	-	-	_		-
Other assets		-	-	-	14 053	4 316	4 326	736	500	-
General vehicles Specialised vehicles	10	-	-	-	-	-	-	-	-	-
Plant & equipment	1.0	-	-	-	320	320	320	736	500	-
Computers - hardware/equipment		-	-	-	1 000	196	206			
Furniture and other office equipment Abattoirs		-	-	-	2 733	-	-			
Markets		_	_	_	_	_	_	_	_	_
Civic Land and Buildings		-	-	-	3 000	-	-	-	-	_
Other Buildings		-	-	-	7 000	3 800	3 800	-	-	-
Other Land Surplus Assets - (Investment or Inventory)		-	-		-	-	-	-	-	-
Other		-	-	_	-	-	-		-	-
		_			_	_		_	_	_
Agricultural assets Agricultural 1		_	-		_	_	-			
Agricultural 2		-	-	-	-	-	-	-	-	_
Biological assets		_	_	_	_	_	-	_	_	_
Biological 1									-	
Biological 2		-	-	-	-	-	-	-	-	-
Intangibles		_	_	_	_	_	_	_	_	_
Computers - software & programming		_	_		_	_	-	_		_
Total specified assets		-	-	-	-	-	-	-	-	-
Total Capital Expenditure on new assets	1				150 577	154 360	155 569	172 465	211 038	190 595
	_									
Specialised vehicles		-	-	-	-	-	-	-	-	-
Refuse		-	-	-	-	-	-	-	-	-
Fire Conservancy		_	-	-	_	-	-	-	_	-
Ambulances		_	_	_	_	_	_			
24441000	1									

Fig 7: Total capital expenditure per category



2.10 Legislation compliance status

Compliance with the MFMA implementation requirements have been substantially adhered to through the following activities:

1. In year reporting

Reporting to National Treasury in electronic format was fully complied with on a monthly basis. Section 71 reporting to the Executive Mayor (within 10 working days) has progressively improved and includes monthly published financial performance on the Municipality's website.

2. Internship programme

The Municipality is participating in the Municipal Financial Management Internship programme and is intending to employ interns to undergo training in various divisions of the Budget and Treasury Office.

Budget and Treasury Office

The Budget and Treasury Office has been established in accordance with the MFMA.

4. Audit Committee

An Audit Committee has been established and is fully functional.

5. Service Delivery and Implementation Plan

The detail SDBIP document is at a draft stage and will be finalised after approval of the 2012/13 MTREF on the 31st May 2012 directly aligned and informed by the 2012/13 MTREF.

6. Annual Report

Annual report has beens compiled in terms of the MFMA and National Treasury requirements.

7. MFMA Training

The MFMA training module in electronic format is presented at the Municipality's internal centre and training is ongoing.

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2.11 Municipal manager's quality certificate

the Municipal Finance Management Act 56 of 2	, Municipal Manager of Joe Gqabi District Municipality rting documentation have been prepared in accordance with 2003 and the regulations made under the Act, and that the consistent with the Integrated Development Plan of the
Signature	
ZA Williams Municipal Manager Joe Gqabi District Municipality (DC14)	_
Date:	